

## Message Text

SECRET

PAGE 01 STATE 137707 TOSEC 060005  
ORIGIN ARA-14

INFO OCT-01 ISO-00 SAB-02 SS-15 SSO-00 CCO-00 NSC-05  
NSCE-00 /037 R

DRAFTED BY ARA/PAN:JPBECKER/SMBELL:ZC  
APPROVED BY ARA:WHLUERS, ACTING  
USOAS:SWILSON  
S/AB:EBUNKER  
S/AB:SMLINOWITZ  
S/S:LMACFARLANE

-----142109Z 067906 /70

O 142041Z JUN 77 ZFF4  
FM SECSTATE WASHDC  
TO USDEL SECRETARY IMMEDIATE

S E C R E T STATE 137707 TOSEC 060005

FOR US DEL WHITE FROM BELL

E.O. 11652: XGDS-1

TAGS:PORC, OAS, PN

SUBJECT: BILATERAL WITH PANAMA'S FOREIGN MINISTER  
GONZALEZ-REVILLA

IN LIGHT OF RECENT DEVELOPMENTS, BILATERAL BRIEFING PAPER  
FOR BREAKFAST WITH PANAMA'S GONZALEZ-REVILLA WEDNESDAY,  
JUNE 15 AT 8 A.M. SHOULD BE AMENDED AS FOLLOWS:

1. SUBSTITUTE FOLLOWING FOR PENULTIMATE PARAGRAPH OF  
SETTING (PAGE 2 OF BRIEFING PAPER).

BEGIN TEXT: AS YOU KNOW, THE PANAMANIANIS RETURNED TO  
PANAMA JUNE 1 FOR FURTHER CONSULTATIONS AND WHEN THEY  
RETURNED JUNE 8 PANAMA OFFERED SEVERAL CHANGES TO THE  
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PAGE 02 STATE 137707 TOSEC 060005

AGREEMENTS WHICH HAD BEEN REACHED IN MAY. THE NET  
EFFECT OF PANAMA'S PROPOSED CHANGES WOULD HAVE RE-  
DUCED U.S. FLEXIBILITY IN OPERATING THE CANAL DURING  
THE TREATY PERIOD. YOU TOLD AMBASSADOR LEWIS JUNE 10  
THAT WE WERE DISTURBED AT THESE CHANGES.

IN THE NEGOTIATING SESSION JUNE 13, AMBASSADORS BUNKER

AND LINOWITZ MANAGED TO IRON OUT SOME OF THE DIFFERENCES BETWEEN THE TWO SIDES ON THOSE CHANGES, BUT SOME REMAIN.

MOREOVER, OUR AMBASSADORS ALSO SECURED APPARENTLY FINAL AGREEMENT ON A NEUTRALITY TREATY TEXT, CHIEFLY BY AGREEING TO DROP THE "PREFERENTIAL PASSAGE" CLAUSE AND TO REPLACE IT WITH AN "EXPEDITIOUS PASSAGE" ONE. DISCUSSIONS ARE CONTINUING THIS WEEK. THE ECONOMIC ISSUE WILL PROBABLY SURFACE FORMALLY NEXT WEEK. (YOU MAY WISH TO REITERATE TO GONZALEZ-REVILLA IN VERY FIRM TERMS WHAT YOU TOLD LEWIS ON THIS.)

WE SENSE THAT AGREEMENT IN PRINCIPLE ON THE REMAINING ISSUES COULD BE REACHED DURING THIS ROUND. WE WOULD THEN BE PREPARED TO COMMENCE THE TREATY DRAFTING PROCESS, AFTER ALLOWING A SHORT PERIOD OF CONSULTATIONS WITH THE EXECUTIVE BRANCH HERE (IN THE FORM OF AN NSC MEETING), AND DISCUSSIONS WITH CONGRESSIONAL LEADERS WHICH ARE NOW GOING FULL SPEED. END TEXT.

2. ADD FOLLOWING ISSUE TO ISSUES/TALKING POINTS SECTION OF BRIEFING PAPER.

BEGIN TEXT: REPORT TO OASGA ON NEGOTIATIONS.

YOU HAVE WISHED NOT TO SEEM TO BE PRESSURING ON THIS. WE HAVE PREPARED A DRAFT REPORT (STATE 136939) FOR YOUR POSSIBLE USE IN YOUR DISCUSSIONS WITH GONZALEZ-SECRET

SECRET

PAGE 03 STATE 137707 TOSEC 060005

REVILLA. THE DRAFT JOINT REPORT WHICH WE HAVE PREPARED CAN EASILY BE TRANSFORMED INTO A UNILATERAL UNITED STATES REPORT IF THAT SEEMS ADVISABLE.

YOU SHOULD BE AWARE THAT RECENT INTELLIGENCE REPORTS INDICATE THAT TORRIJOS REMAINS OPPOSED TO A JOINT REPORT, APPARENTLY FEELING THAT THE PANAMANIAN MEDIA WILL INTERPRET SUCH A REPORT AS A COVER-UP FOR THE LACK OF PROGRESS AT THE NEGOTIATING TABLE.

AT THIS POINT IN THE NEGOTIATIONS WE BELIEVE THAT PANAMA WILL PREPARE A REPORT OF ITS OWN WHICH COULD BE TEMPERATE AND REASONABLY POSITIVE. END TEXT. (NO TALKING POINTS)

3. INSERT IN THE ISSUE/TALKING POINTS ON THE STATUS OF THE NEGOTIATIONS:

A. AT THE END OF THE LAST SENTENCE IN THE ISSUE

SECTION: BEGIN TEXT AND THAT WE ARE COMMITTED TO  
PRESSING FORWARD TO A FINAL AGREEMENT. END TEXT.

B. INSERT AS FOURTH TALKING POINT: BEGIN TEXT  
WE, FOR OUR PART, ARE AIMING AT A PRESENTATION  
OF A TREATY PACKAGE TO THE SENATE BEFORE THE  
AUGUST 8 RECESS. TO MEET THAT DEADLINE, PANAMA  
WILL HAVE TO COOPERATE FULLY IN A FORCED-MARCH  
EFFORT AT TREATY DRAFTING. END TEXT. CHRISTOPHER

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PAGE 01 STATE 137707

ORIGIN ARA-14

INFO OCT-01 ISO-00 /015 R

66011

DRAFTED BY: ARA/PAN:JPBECKER

APPROVED BY: ARA/PAN:EJNADEAU

-----151430Z 077718 /53

O 151345Z JUN 77

FM SECSTATE WASHDC

INFO AMEMBASSY PANAMA IMMEDIATE 6031

S E C R E T STATE 137707

FOLLOWING IS REPEAT STATE 137797, SENT USDEL SECRETARY 14  
JUNE:

QUOTE S E C R E T STATE 137707 TOSEC 060005

FOR US DEL WHITE FROM BELL

E.O. 11652: XGDS-1

TAGS:PORO, OAS, PN

SUBJECT: BILATERAL WITH PANAMA'S FOREIGN MINISTER  
GONZALEZ-REVILLA

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PAGE 02 STATE 137707

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YOUR POSSIBLE USE IN YOUR DISCUSSIONS WITH GONZALEZ-REVILLA. THE DRAFT JOINT REPORT WHICH WE HAVE PRE-

PARED CAN EASILY BE TRANSFORMED INTO A UNILATERAL  
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END TEXT. (NO TALKING POINTS)

3. INSERT IN THE ISSUE/TALKING POINTS ON THE  
STATUS OF THE NEGOTIATIONS:

A. AT THE END OF THE LAST SENTENCE IN THE ISSUE  
SECTION: BEGIN TEXT AND THAT WE ARE COMMITTED TO  
PRESSING FORWARD TO A FINAL AGREEMENT. END TEXT.

B. INSERT AS FOURTH TALKING POINT: BEGIN TEXT  
WE, FOR OUR PART, ARE AIMING AT A PRESENTATION  
OF A TREATY PACKAGE TO THE SENATE BEFORE THE  
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WILL HAVE TO COOPERATE FULLY IN A FORCED-MARCH  
EFFORT AT TREATY DRAFTING. END TEXT. CHRISTOPHER  
UNQUOTE. CHRISTOPHER

SECRET

NNN

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01-Jan-1994 12:00:00 am  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** TOSEC, DIPLOMATIC DISCUSSIONS, BRIEFING MATERIALS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Sent Date:** 14-Jun-1977 12:00:00 am  
**Decaption Date:** 01-Jan-1960 12:00:00 am  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 22 May 2009  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1977STATE137707  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** JPBECKER/SMBELL:ZC  
**Enclosure:** n/a  
**Executive Order:** X1  
**Errors:** N/A  
**Expiration:**  
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**Litigation Codes:**  
**Litigation History:**  
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**Message ID:** 3eb7417d-c288-dd11-92da-001cc4696bcc  
**Office:** ORIGIN ARA  
**Original Classification:** SECRET  
**Original Handling Restrictions:** n/a  
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**Original Previous Handling Restrictions:** n/a  
**Page Count:** 5  
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**Previous Handling Restrictions:** n/a  
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**Review Media Identifier:**  
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**SAS ID:** 2154147  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** BILATERAL WITH PANAMA'S FOREIGN MINISTER GONZALEZ-REVILLA IN LIGHT OF RECENT DEVELOPMENTS, BILATERAL BRIEFIN  
**TAGS:** PORG, OVIP, US, PN, OAS, (VANCE, CYRUS R), (GONZALEZ REVILLA, NICOLAS)  
**To:** SECRETARY  
**Type:** TE  
**vdkgvkey:** odbc://SAS/SAS.dbo.SAS\_Docs/3eb7417d-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
22 May 2009  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009